

119TH CONGRESS
2D SESSION

S. _____

To establish a commission on fiscal responsibility and reform.

IN THE SENATE OF THE UNITED STATES

Mr. CURTIS (for himself, Mr. KING, Mr. TILLIS, Mr. COONS, Mr. YOUNG, Mrs. SHAHEEN, Mr. CASSIDY, Mr. KAINE, Mr. CRAMER, and Mr. WARNER) introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

To establish a commission on fiscal responsibility and reform.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Fiscal Commission
5 Act”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) CO-CHAIR.—The term “co-chair” means an
9 individual appointed to serve as a co-chair of the
10 Fiscal Commission under section 3(a)(3)(B)(i).

1 (2) DIRECT SPENDING.—The term “direct
2 spending” has the meaning given that term in sec-
3 tion 250(c) of the Balanced Budget and Emergency
4 Deficit Control Act of 1985 (2 U.S.C. 901(c)).

5 (3) DISCRETIONARY APPROPRIATIONS.—The
6 term “discretionary appropriations” has the mean-
7 ing given that term in section 250(c) of the Bal-
8 anced Budget and Emergency Deficit Control Act of
9 1985 (2 U.S.C. 901(c)).

10 (4) FISCAL COMMISSION.—The term “Fiscal
11 Commission” means the commission established
12 under section 3(a)(1)(A).

13 (5) IMPLEMENTING BILL.—The term “imple-
14 menting bill” means a bill or joint resolution con-
15 sisting solely of the legislative text the Fiscal Com-
16 mission approves in accordance with clauses (i) and
17 (ii) of section 3(a)(2)(B) and submits under clause
18 (v) of such section.

19 (6) OUTSIDE EXPERT.—The term “outside ex-
20 pert” means an individual who is not an elected offi-
21 cial or an officer or employee of the Federal Govern-
22 ment or of any State.

23 **SEC. 3. ESTABLISHMENT OF FISCAL COMMISSION.**

24 (a) ESTABLISHMENT OF FISCAL COMMISSION.—

25 (1) ESTABLISHMENT.—

1 (A) IN GENERAL.—Effective on the date
2 that is 60 days after the date of enactment of
3 this Act, there is established in Congress a Fis-
4 cal Commission.

5 (B) GOALS.—The goals of the Commission
6 shall be to educate, and bring awareness to, the
7 people of the United States about the fiscal
8 path the Nation is on, including—

9 (i) educating the people of the United
10 States so they understand the fiscal state
11 of the Nation and the cost of not address-
12 ing such state; and

13 (ii) informing the people of the United
14 States about the deterioration of the fiscal
15 health of the Nation, and that the debt
16 poses a significant risk to the long-term
17 fiscal sustainability of the Nation, with im-
18 plications for future generations.

19 (2) DUTIES.—

20 (A) IMPROVE FISCAL CONDITION.—

21 (i) IN GENERAL.—The Fiscal Com-
22 mission shall identify policies to—

23 (I) meaningfully improve the
24 long-term fiscal condition of the Fed-

1 eral Government, including reducing
2 the debt and deficit;

3 (II) achieve a sustainable ratio of
4 the public debt of the Federal Govern-
5 ment to the gross domestic product of
6 the United States, which shall be not
7 more than 100 percent, by fiscal year
8 2039; and

9 (III) improve the solvency, for a
10 period of at least 75 years, of trust
11 funds used to carry out Federal pro-
12 grams.

13 (ii) REQUIREMENTS.—In carrying out
14 clause (i), the Fiscal Commission shall pro-
15 pose recommendations that meaningfully
16 improve the long-term fiscal condition of
17 the Federal Government, including—

18 (I) changes to address the cur-
19 rent levels of discretionary appropria-
20 tions, direct spending, and revenues
21 and the gap between current revenues
22 and expenditures of the Federal Gov-
23 ernment; and

24 (II) changes to address the
25 growth of discretionary appropria-

1 tions, direct spending, and revenues
2 and the gap between the projected
3 revenues and expenditures of the Fed-
4 eral Government.

5 (iii) RECOMMENDATIONS OF COMMIT-
6 TEES.—Not later than 60 days after the
7 date described in paragraph (1), each com-
8 mittee of the Senate and the House of
9 Representatives may transmit to the Fiscal
10 Commission any recommendations of the
11 committee relating to changes in law to
12 further the duties described in clause (i) or
13 (ii).

14 (iv) INTERIM REPORT.—The Fiscal
15 Commission may meet to consider, and
16 vote on, an interim report on—

17 (I) the findings and recommenda-
18 tions of the Fiscal Commission re-
19 garding the budgetary effects of
20 changes in economic output, employ-
21 ment, capital stock, and other macro-
22 economic variables resulting from
23 public and private investments;

24 (II) any findings or recommenda-
25 tions of the Fiscal Commission with

1 respect to carrying out the goals de-
2 scribed in paragraph (1)(B); and

3 (III) as the Fiscal Commission
4 determines appropriate, any findings
5 resulting from any hearing held or
6 evidence received by the Commission.

7 (B) REPORT IDENTIFIED POLICIES.—

8 (i) IN GENERAL.—Subject to para-
9 graph (4)(D)(ii)(II), not earlier than No-
10 vember 4, 2026, and, subject to clause (vi),
11 not later than November 13, 2026, the
12 Fiscal Commission shall meet to consider,
13 and vote on—

14 (I) a report that contains—

15 (aa) a detailed statement
16 of—

17 (AA) the findings and
18 recommendations of the Fis-
19 cal Commission regarding
20 the budgetary effects of
21 changes in economic output,
22 employment, capital stock,
23 and other macroeconomic
24 variables resulting from pub-
25 lic and private investments;

1 (BB) any findings or
2 recommendations of the Fis-
3 cal Commission with respect
4 to carrying out the goals de-
5 scribed in paragraph (1)(B);
6 and

7 (CC) as the Fiscal
8 Commission determines ap-
9 propriate, any findings re-
10 sulting from any hearing
11 held or evidence received by
12 the Commission;

13 (bb) a statement of the eco-
14 nomic and budgetary effects of
15 the legislative language described
16 in subclause (II); and

17 (cc) the estimate of the Con-
18 gressional Budget Office required
19 under paragraph (4)(D)(ii); and

20 (II) legislative language to carry
21 out the recommendations of the Fiscal
22 Commission in the report described in
23 subclause (I)(aa).

24 (ii) APPROVAL OF REPORT AND LEG-
25 ISLATIVE LANGUAGE.—A report and legis-

1 Commission under clause (i) and
2 printed in the same volume, or part
3 thereof, and such inclusion shall be
4 noted on the cover of the report, ex-
5 cept that, in the absence of timely no-
6 tice, the report may be printed and
7 transmitted immediately without such
8 views.

9 (iv) REPORT AND LEGISLATIVE LAN-
10 GUAGE TO BE MADE PUBLIC.—Upon the
11 approval or disapproval of a report and
12 legislative language in accordance with
13 clauses (i) and (ii) by the Fiscal Commis-
14 sion, the Fiscal Commission shall prompt-
15 ly, and not more than 24 hours after the
16 approval or disapproval or, if timely notice
17 is given under clause (iii), not more than
18 24 hours after additional views are filed
19 under such clause, make the report, the
20 legislative language, and a record of the
21 vote on the report and legislative language
22 available to the public.

23 (v) SUBMISSION OF REPORT AND LEG-
24 ISLATIVE LANGUAGE.—If a report and leg-
25 islative language are approved by the Fis-

1 cal Commission in accordance with clauses
2 (i) and (ii), not later than 3 days after the
3 date on which the report and legislative
4 language are made available to the public
5 under clause (iv), the Fiscal Commission
6 shall submit the report and legislative lan-
7 guage to the President, the Vice President,
8 the Speaker of the House of Representa-
9 tives, and the majority and minority lead-
10 ers of each House of Congress.

11 (vi) EXTENSION.—The Fiscal Com-
12 mission may extend the deadline set forth
13 in clause (i) to April 13, 2027, if the Fis-
14 cal Commission determines that additional
15 time is necessary to complete the duties of
16 the Fiscal Commission under this Act.
17 Such an extension shall only be approved
18 upon an affirmative vote of a majority of
19 the voting members of the Fiscal Commis-
20 sion, including the affirmative vote of not
21 less than 2 voting members who were ap-
22 pointed by members of the Republican
23 Party and not less than 2 voting members
24 who were appointed by members of the
25 Democratic Party.

1 (C) PUBLIC AWARENESS CAMPAIGN.—Not
2 later than 30 days after the date the Fiscal
3 Commission submits the report under subpara-
4 graph (B)(v), the Fiscal Commission shall com-
5 plete a national campaign to increase public
6 awareness and education with respect to the fis-
7 cal condition of the Nation.

8 (3) MEMBERSHIP.—

9 (A) IN GENERAL.—The Fiscal Commission
10 shall be composed of 16 members who shall be
11 appointed, not later than 14 days after the date
12 described in paragraph (1) and with due consid-
13 eration to chairs and ranking minority members
14 of the committees and subcommittees of subject
15 matter jurisdiction (as applicable), as follows:

16 (i) The majority leader of the Senate
17 shall appoint 3 members from among the
18 Members of the Senate and 1 member who
19 is an outside expert.

20 (ii) The minority leader of the Senate
21 shall appoint 3 members from among the
22 Members of the Senate and 1 member who
23 is an outside expert.

24 (iii) The Speaker of the House of
25 Representatives shall appoint 3 members

1 from among the Members of the House of
2 Representatives and 1 member who is an
3 outside expert.

4 (iv) The minority leader of the House
5 of Representatives shall appoint 3 mem-
6 bers from among the Members of the
7 House of Representatives and 1 member
8 who is an outside expert.

9 (B) CO-CHAIRS.—

10 (i) IN GENERAL.—Not later than 14
11 days after the date described in paragraph
12 (1)—

13 (I) the leadership of the Senate
14 and House of Representatives of the
15 same political party as the President
16 shall appoint 1 individual from among
17 the members of the Fiscal Commis-
18 sion who shall serve as a co-chair of
19 the Fiscal Commission; and

20 (II) the leadership of the Senate
21 and House of Representatives of the
22 opposite political party as the Presi-
23 dent shall appoint 1 individual from
24 among the members of the Fiscal

1 Commission who shall serve as a co-
2 chair of the Fiscal Commission.

3 (ii) STAFF DIRECTOR.—The co-chairs
4 of the Fiscal Commission, acting jointly,
5 shall appoint a staff director for the Fiscal
6 Commission.

7 (C) PERIOD OF APPOINTMENT.—

8 (i) IN GENERAL.—The members of
9 the Fiscal Commission shall be appointed
10 for the life of the Fiscal Commission.

11 (ii) VACANCY.—

12 (I) IN GENERAL.—Any vacancy
13 in the Fiscal Commission shall not af-
14 fect the powers of the Fiscal Commis-
15 sion, but shall be filled not later than
16 14 days after the date on which the
17 vacancy occurs, in the same manner
18 as the original appointment was
19 made.

20 (II) INELIGIBLE MEMBERS.—If a
21 member of the Fiscal Commission who
22 was appointed as a Member of the
23 Senate or the House Representatives
24 ceases to be a Member of the Senate

1 or the House of Representatives, as
2 applicable—

3 (aa) the member shall no
4 longer be a member of the Fiscal
5 Commission; and

6 (bb) a vacancy in the Fiscal
7 Commission exists.

8 (4) ADMINISTRATION.—

9 (A) IN GENERAL.—To enable the Fiscal
10 Commission to exercise the powers, functions,
11 and duties of the Fiscal Commission, there are
12 authorized to be disbursed by the Secretary of
13 the Senate from the accounts determined ap-
14 propriate under section 5 the actual and nec-
15 essary expenses of the Fiscal Commission ap-
16 proved by the co-chairs of the Fiscal Commis-
17 sion, subject to the rules and regulations of the
18 Senate.

19 (B) SPACE FOR FISCAL COMMISSION.—Not
20 later than 90 days after the date of enactment
21 of this Act, the Architect of the Capitol, in con-
22 sultation with the Fiscal Commission, shall
23 identify suitable space to house the operations
24 of the Fiscal Commission.

1 (C) QUORUM.—Seven voting members of
2 the Fiscal Commission shall constitute a
3 quorum for purposes of voting, meeting, and
4 holding hearings. A member who is an outside
5 expert shall not be counted for purposes of de-
6 termining whether there is a quorum under this
7 subparagraph.

8 (D) VOTING.—

9 (i) PROXY VOTING.—No proxy voting
10 shall be allowed on behalf of any member
11 of the Fiscal Commission.

12 (ii) CONGRESSIONAL BUDGET OFFICE
13 ESTIMATES.—

14 (I) IN GENERAL.—The Director
15 of the Congressional Budget Office
16 shall, with respect to the legislative
17 language of the Fiscal Commission
18 described in paragraph (2)(B)(i)(II),
19 provide to the Fiscal Commission—

20 (aa) estimates of the legisla-
21 tive language in accordance with
22 sections 308(a) and 201(f) of the
23 Congressional Budget Act of
24 1974 (2 U.S.C. 639(a), 601(f));
25 and

1 (bb) information on the
2 budgetary effects of the legisla-
3 tive language on the long-term
4 fiscal outlook.

5 (II) LIMITATION.—The Fiscal
6 Commission may not vote on any
7 version of the report, recommenda-
8 tions, or legislative language of the
9 Fiscal Commission under paragraph
10 (2)(B)(i) unless the estimates and in-
11 formation described in subclause (I)
12 of this clause are made available for
13 consideration by all members of the
14 Fiscal Commission not later than 48
15 hours before that vote, as certified by
16 the co-chairs of the Fiscal Commis-
17 sion.

18 (iii) OUTSIDE EXPERTS NONVOTING
19 MEMBERS.—Only members of the Fiscal
20 Commission who are Members of the Sen-
21 ate or the House of Representatives may
22 vote on any matter of the Fiscal Commis-
23 sion. An outside expert serving as a mem-
24 ber of the Fiscal Commission shall be a
25 nonvoting member.

1 (E) MEETINGS.—

2 (i) INITIAL MEETING.—Not later than
3 45 days after the date described in para-
4 graph (1), the Fiscal Commission shall
5 hold the first meeting of the Fiscal Com-
6 mission.

7 (ii) AGENDA.—The co-chairs of the
8 Fiscal Commission shall provide an agenda
9 to the members of the Fiscal Commission
10 not later than 48 hours before each meet-
11 ing of the Fiscal Commission.

12 (F) HEARINGS.—

13 (i) IN GENERAL.—The Fiscal Com-
14 mission may, for the purpose of carrying
15 out this section, hold such hearings, sit
16 and act at such times and places, require
17 attendance of witnesses and production of
18 books, papers, and documents, take such
19 testimony, receive such evidence, and ad-
20 minister such oaths as the Fiscal Commis-
21 sion considers advisable.

22 (ii) HEARING PROCEDURES AND RE-
23 SPONSIBILITIES OF CO-CHAIRS.—

24 (I) ANNOUNCEMENT.—The co-
25 chairs of the Fiscal Commission shall

1 make a public announcement of the
2 date, place, time, and subject matter
3 of any hearing to be conducted under
4 this subparagraph not later than 7
5 days before the date of the hearing,
6 unless the co-chairs determine that
7 there is good cause to begin such
8 hearing on an earlier date.

9 (II) WRITTEN STATEMENT.—A
10 witness appearing before the Fiscal
11 Commission shall file a written state-
12 ment of the proposed testimony of the
13 witness not later than 2 days before
14 the date of the appearance of the wit-
15 ness, unless the co-chairs of the Fiscal
16 Commission—

17 (aa) determine that there is
18 good cause for the witness to not
19 file the written statement; and

20 (bb) waive the requirement
21 that the witness file the written
22 statement.

23 (iii) HEARING REQUIREMENTS.—The
24 Fiscal Commission shall hold not less than

1 son of service on the Fiscal Commission;
2 and
3 (ii) shall be allowed travel expenses,
4 including per diem in lieu of subsistence,
5 at rates authorized for employees of agen-
6 cies under subchapter I of chapter 57 of
7 title 5, United States Code, while away
8 from their homes or regular places of busi-
9 ness in the performance of services for the
10 Commission.

11 (b) STAFF OF FISCAL COMMISSION.—

12 (1) IN GENERAL.—The co-chairs of the Fiscal
13 Commission may jointly appoint and fix the com-
14 pensation of staff of the Fiscal Commission as the
15 co-chairs determine necessary, in accordance with
16 the guidelines, rules, and requirements relating to
17 employees of the Senate.

18 (2) PAY.—The pay of each employee of the Fis-
19 cal Commission shall be disbursed by the Secretary
20 of the Senate.

21 (c) ETHICAL STANDARDS.—

22 (1) MEMBERS.—A member of the Fiscal Com-
23 mission appointed by a Member of the Senate and
24 any employee of the Fiscal Commission shall adhere
25 to the ethics rules of the Senate.

1 (2) HOUSE OF REPRESENTATIVES.—A member
2 of the Fiscal Commission appointed by a Member of
3 the House of Representatives shall adhere to the
4 ethics rules and requirements of the House of Rep-
5 resentatives.

6 (d) TERMINATION.—The Fiscal Commission shall
7 terminate on the earlier of—

8 (1) the date that is 30 days after the date the
9 Fiscal Commission submits the report under sub-
10 section (a)(2)(B)(v); or

11 (2) May 17, 2027.

12 **SEC. 4. EXPEDITED CONSIDERATION OF IMPLEMENTING**
13 **BILLS.**

14 (a) QUALIFYING LEGISLATION.—Only an imple-
15 menting bill shall be entitled to expedited consideration
16 under this section.

17 (b) CONSIDERATION IN THE HOUSE OF REPRESENT-
18 ATIVES.—

19 (1) INTRODUCTION.—If the Fiscal Commission
20 approves legislative language in accordance with
21 clauses (i) and (ii) of section 3(a)(2)(B) and submits
22 the legislative language in accordance with clause (v)
23 of such section, the implementing bill consisting
24 solely of that legislative language shall be introduced
25 in the House of Representatives (by request)—

1 (A) by the majority leader of the House of
2 Representatives, or by a Member of the House
3 of Representatives designated by the majority
4 leader of the House of Representatives, on the
5 third legislative day after the date the Fiscal
6 Commission approves and submits such legisla-
7 tive language; or

8 (B) if the implementing bill is not intro-
9 duced under subparagraph (A), by any Member
10 of the House of Representatives on any legisla-
11 tive day beginning on the legislative day after
12 the legislative day described in subparagraph
13 (A).

14 (2) REFERRAL AND REPORTING.—Any com-
15 mittee of the House of Representatives to which an
16 implementing bill is referred shall report the imple-
17 menting bill to the House of Representatives without
18 amendment not later than 5 legislative days after
19 the date on which the implementing bill was so re-
20 ferred. If any committee of the House of Represent-
21 atives to which an implementing bill is referred fails
22 to report the implementing bill within that period,
23 that committee shall be automatically discharged
24 from consideration of the implementing bill, and the

1 implementing bill shall be placed on the appropriate
2 calendar.

3 (3) PROCEEDING TO CONSIDERATION.—After
4 the last committee authorized to consider an imple-
5 menting bill reports it to the House of Representa-
6 tives or has been discharged from its consideration,
7 it shall be in order to move to proceed to consider
8 the implementing bill in the House of Representa-
9 tives. Such a motion shall not be in order after the
10 House of Representatives has disposed of a motion
11 to proceed with respect to the implementing bill. The
12 previous question shall be considered as ordered on
13 the motion to its adoption without intervening mo-
14 tion.

15 (4) CONSIDERATION.—The implementing bill
16 shall be considered as read. All points of order
17 against the implementing bill and against its consid-
18 eration are waived. The previous question shall be
19 considered as ordered on the implementing bill to its
20 passage without intervening motion except 2 hours
21 of debate equally divided and controlled by the pro-
22 ponent and an opponent.

23 (5) VOTE ON PASSAGE.—The vote on passage
24 of the implementing bill shall occur pursuant to the

1 constraints under clause 8 of rule XX of the Rules
2 of the House of Representatives.

3 (c) EXPEDITED PROCEDURE IN THE SENATE.—

4 (1) INTRODUCTION IN THE SENATE.—On the
5 day on which an implementing bill is submitted to
6 the Senate under section 3(a)(2)(B)(v), the imple-
7 menting bill shall be introduced, by request, by the
8 majority leader of the Senate for himself or herself
9 and the minority leader of the Senate, or by any
10 Member so designated by them. If the Senate is not
11 in session on the day on which such implementing
12 bill is submitted, it shall be introduced as provided
13 on the first day thereafter on which the Senate is in
14 session. Such implementing bill shall be placed on
15 the Calendar of Business under General Orders.

16 (2) PROCEEDING.—Notwithstanding rule XXII
17 of the Standing Rules of the Senate, it is in order,
18 not later than 2 days of session after the date on
19 which an implementing bill is placed on the Cal-
20 endar, for the majority leader of the Senate or the
21 designee of the majority leader to move to proceed
22 to the consideration of the implementing bill. It shall
23 also be in order for any Member of the Senate to
24 move to proceed to the consideration of the imple-
25 menting bill at any time after the conclusion of such

1 2-day period. A motion to proceed is in order even
2 though a previous motion to the same effect has
3 been disagreed to. All points of order against the
4 motion to proceed to the implementing bill are
5 waived. The motion to proceed is not debatable. The
6 motion is not subject to a motion to postpone. A mo-
7 tion to reconsider the vote by which the motion is
8 agreed to or disagreed to shall not be in order. If
9 a motion to proceed to the consideration of the im-
10 plementing bill is agreed to, it shall remain the un-
11 finished business until disposed of. All points of
12 order against the implementing bill and against its
13 consideration are waived.

14 (3) NO AMENDMENTS.—An amendment to the
15 implementing bill, a motion to postpone, a motion to
16 proceed to the consideration of other business, or a
17 motion to commit the implementing bill is not in
18 order.

19 (4) RULINGS OF THE CHAIR ON PROCEDURE.—
20 Appeals from the decisions of the Chair relating to
21 the application of the rules of the Senate, as the
22 case may be, to the procedure relating to an imple-
23 menting bill shall be decided without debate.

1 (d) AMENDMENT.—An implementing bill shall not be
2 subject to amendment in either the Senate or the House
3 of Representatives.

4 (e) CONSIDERATION BY THE OTHER HOUSE.—

5 (1) IN GENERAL.—If, before passing an imple-
6 menting bill, one House receives from the other
7 House an implementing bill—

8 (A) the implementing bill of the other
9 House shall not be referred to a committee; and

10 (B) the procedure in the receiving House
11 shall be the same as if no implementing bill had
12 been received from the other House until the
13 vote on passage, when the implementing bill re-
14 ceived from the other House shall supplant the
15 implementing bill of the receiving House.

16 (2) REVENUE MEASURES.—This subsection
17 shall not apply to the House of Representatives if an
18 implementing bill received from the Senate is a rev-
19 enue measure.

20 (f) RULES TO COORDINATE ACTION WITH OTHER
21 HOUSE.—

22 (1) TREATMENT OF IMPLEMENTING BILL OF
23 OTHER HOUSE.—If an implementing bill is not intro-
24 duced in the Senate or the Senate fails to consider
25 an implementing bill under this section, the imple-

1 menting bill of the House of Representatives shall be
2 entitled to expedited floor procedures under this sec-
3 tion.

4 (2) TREATMENT OF COMPANION MEASURES IN
5 THE SENATE.—If, following passage of an imple-
6 menting bill in the Senate, the Senate then receives
7 from the House of Representatives an implementing
8 bill, the House-passed implementing bill shall not be
9 debatable. The vote on passage of the implementing
10 bill in the Senate shall be considered to be the vote
11 on passage of the implementing bill received from
12 the House of Representatives.

13 (3) VETOES.—If the President vetoes an imple-
14 menting bill, consideration of a veto message in the
15 Senate under this paragraph shall be 10 hours
16 equally divided between the majority and minority
17 leaders of the Senate or the designees of the major-
18 ity and minority leaders of the Senate.

19 **SEC. 5. FUNDING.**

20 Funding for the Fiscal Commission shall be derived
21 from such accounts of the Senate as are determined ap-
22 propriate by the Committee on Appropriations of the Sen-
23 ate.

1 **SEC. 6. RULEMAKING.**

2 The provisions of section 4 are enacted by Con-
3 gress—

4 (1) as an exercise of the rulemaking power of
5 the Senate and the House of Representatives, re-
6 spectively, and, as such, the provisions—

7 (A) shall be considered as part of the rules
8 of each House, respectively, or of that House to
9 which they specifically apply; and

10 (B) shall supersede other rules only to the
11 extent that they are inconsistent therewith; and

12 (2) with full recognition of the constitutional
13 right of either House to change such rules (so far
14 as relating to such House) at any time, in the same
15 manner, and to the same extent as in the case of
16 any other rule of such House.