

118TH CONGRESS  
1ST SESSION

# S. 1409

To protect the safety of children on the internet.

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IN THE SENATE OF THE UNITED STATES

MAY 2, 2023

Mr. BLUMENTHAL (for himself, Mrs. BLACKBURN, Mr. LUJÁN, Mrs. CAPITO, Ms. BALDWIN, Mr. CASSIDY, Ms. KLOBUCHAR, Ms. ERNST, Mr. PETERS, Mr. DAINES, Mr. HICKENLOOPER, Mr. RUBIO, Mr. WARNER, Mr. SULLIVAN, Mr. COONS, Mr. YOUNG, Mr. SCHATZ, Mr. GRASSLEY, Mr. MURPHY, Mr. GRAHAM, Mr. WELCH, Mr. MARSHALL, Ms. HASSAN, Mrs. HYDE-SMITH, Mr. DURBIN, Mr. MULLIN, Mr. CASEY, Mr. RISCH, Mr. WHITEHOUSE, Mrs. BRITT, Mr. SCOTT of Florida, Ms. LUMMIS, and Mr. CORNYN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

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# A BILL

To protect the safety of children on the internet.

- 1       *Be it enacted by the Senate and House of Representa-*
- 2       *tives of the United States of America in Congress assembled,*
- 3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**
- 4       (a) SHORT TITLE.—This Act may be cited as the
- 5       “Kids Online Safety Act”.
- 6       (b) TABLE OF CONTENTS.—The table of contents for
- 7       this Act is as follows:

Sec. 1. Short title; table of contents.  
Sec. 2. Definitions.

Sec. 3. Duty of care.  
Sec. 4. Safeguards for minors.  
Sec. 5. Disclosure.  
Sec. 6. Transparency.  
Sec. 7. Independent research.  
Sec. 8. Market research.  
Sec. 9. Age verification study and report.  
Sec. 10. Guidance.  
Sec. 11. Enforcement.  
Sec. 12. Kids online safety council.  
Sec. 13. Effective date.  
Sec. 14. Rules of construction and other matters.  
Sec. 15. Severability.

**1 SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) CHILD.—The term “child” means an individual who is under the age of 13.

5 (2) COMPULSIVE USAGE.—The term “compulsive usage” means any response stimulated by external factors that causes an individual to engage in repetitive behavior reasonably likely to cause psychological distress, loss of control, anxiety, depression, or harmful stress responses.

11 (3) COVERED PLATFORM.—

12 (A) IN GENERAL.—The term “covered platform” means a social media service, social network, online video game (including educational games), messaging application, video streaming service, or an online platform that connects to the internet and that is used, or is reasonably likely to be used, by a minor.

(B) EXCEPTIONS.—The term “covered platform” does not include—

10 (II) a broadband internet access  
11 service (as such term is defined for  
12 purposes of section 8.1(b) of title 47,  
13 Code of Federal Regulations, or any  
14 successor regulation);

15 (III) an email service; or  
16 (IV) a wireless messaging service  
17 provided through the short messaging  
18 service or multimedia messaging serv-  
19 ice protocols;

(iii) any public or private preschool,  
elementary, or secondary school, or any in-

1 stitution of vocational, professional, or  
2 higher education; or

3 (iv) a product or service that pri-  
4 marily functions as business-to-business  
5 software.

6 (4) MENTAL HEALTH DISORDER.—The term  
7 “mental health disorder” has the meaning given the  
8 term “mental disorder” in the Diagnostic and Sta-  
9 tistical Manual of Mental Health Disorders, 5th Edi-  
10 tion (or the most current successor edition).

11 (5) MINOR.—The term “minor” means an indi-  
12 vidual who is under the age of 17.

13 (6) ONLINE PLATFORM.—The term “online  
14 platform” means any public-facing website, online  
15 service, online application, or mobile application that  
16 predominantly provides a community forum for user  
17 generated content, including sharing videos, images,  
18 games, audio files, or other content.

19 (7) PARENT.—The term “parent” includes a  
20 legal guardian or an individual with legal custody  
21 over a minor.

22 (8) PERSONAL DATA.—The term “personal  
23 data” means information that identifies or is linked  
24 or reasonably linkable to a particular minor, includ-

1       ing a consumer device identifier associated with a  
2       minor.

3                     (9) PERSONALIZED RECOMMENDATION SYS-  
4       TEM.—The term “personalized recommendation sys-  
5       tem” means a fully or partially automated system  
6       used to suggest, promote, or rank information based  
7       on the personal data of users.

8                     (10) SEXUAL EXPLOITATION AND ABUSE.—The  
9       term “sexual exploitation and abuse” means any of  
10      the following:

11                     (A) Coercion and enticement, as described  
12      in section 2422 of title 18, United States Code.

13                     (B) Child sexual abuse material, as de-  
14      scribed in sections 2251, 2252, 2252A, and  
15      2260 of title 18, United States Code.

16                     (C) Trafficking for the production of im-  
17      ages, as described in section 2251A of title 18,  
18      United States Code.

19                     (D) Sex trafficking of children, as de-  
20      scribed in section 1591 of title 18, United  
21      States Code.

22                     (11) TARGETED ADVERTISING.—

23                     (A) IN GENERAL.—The term “targeted ad-  
24      vertising” means displaying an advertisement to  
25      an individual where the advertisement is se-

1           lected based on personal data about the individual to predict the individual's preferences  
2           and interests.

4           (B) EXCLUSIONS.—Such term does not include—

6                 (i) advertising or marketing directed  
7                 to an individual in response to the individual's request for information or express selection of a product or service;

10                 (ii) contextual advertising where an advertisement is displayed to an individual based on the content in which the advertisement appears and does not vary based on who the individual is; or

15                 (iii) processing personal data solely to measure or report advertising performance, reach, or frequency.

18 **SEC. 3. DUTY OF CARE.**

19           (a) PREVENTION OF HARM TO MINORS.—A covered  
20 platform shall act in the best interests of a user that the  
21 platform knows or reasonably should know is a minor by  
22 taking reasonable measures in its design and operation of  
23 products and services to prevent and mitigate the following:

1                             (1) Consistent with evidence-informed medical  
2 information, the following mental health disorders:  
3 anxiety, depression, eating disorders, substance use  
4 disorders, and suicidal behaviors.

5                             (2) Patterns of use that indicate or encourage  
6 addiction-like behaviors.

7                             (3) Physical violence, online bullying, and har-  
8 assment of the minor.

9                             (4) Sexual exploitation and abuse.

10                            (5) Promotion and marketing of narcotic drugs  
11 (as defined in section 102 of the Controlled Sub-  
12 stances Act (21 U.S.C. 802)), tobacco products,  
13 gambling, or alcohol.

14                            (6) Predatory, unfair, or deceptive marketing  
15 practices, or other financial harms.

16                           (b) LIMITATION.—Nothing in subsection (a) shall be  
17 construed to require a covered platform to prevent or pre-  
18 clude—

19                            (1) any minor from deliberately and independ-  
20 ently searching for, or specifically requesting, con-  
21 tent; or

22                            (2) the covered platform or individuals on the  
23 platform from providing resources for the prevention  
24 or mitigation of suicidal behaviors, substance use,

1 and other harms, including evidence-informed information and clinical resources.

3 **SEC. 4. SAFEGUARDS FOR MINORS.**

4 (a) SAFEGUARDS FOR MINORS.—

5 (1) SAFEGUARDS.—A covered platform shall provide an individual that the covered platform knows or reasonably should know is a minor with readily accessible and easy-to-use safeguards to, as applicable—

10 (A) limit the ability of other individuals to communicate with the minor;

12 (B) prevent other users, whether registered or not, from viewing the minor's personal data collected by or shared on the covered platform, in particular restricting public access to personal data;

17 (C) limit features that increase, sustain, or extend use of the covered platform by the minor, such as automatic playing of media, rewards for time spent on the platform, notifications, and other features that result in compulsive usage of the covered platform by the minor;

23 (D) control personalized recommendation systems, including the right to—

(i) opt out of such personalized recommendation systems, while still allowing

the display of content based on a chrono-

logical formats or

(ii) limit types or categories of rec-

ommendations from such systems; and

(E) restrict the sharing of the geolocation

the minor and provide notice regarding the

king of the minor's geolocation.

## OPTIONS A covered platform

is also the author of *Handbook of the English Language*.

cessible and easy-to-use options to—

(A) delete the minor's account

personal data collected from, or shared by,

minor on the covered platform; or

(B) limit the amount of time spent by the

or on the covered platform.

## DEFAULT SAFEGUARD SETTINGS FOR ML-

NORS. A covered platform shall provide that, in the event of a fire, the platform shall be closed.

<sup>6</sup> See also the article by G. C. Williams in this volume.

safeguard described under paragraph (1) shall be

1       the most protective level of control that is offered by  
2       the platform over privacy and safety for that user.

3       (b) PARENTAL TOOLS.—

4           (1) TOOLS.—A covered platform shall provide  
5       readily accessible and easy-to-use settings for par-  
6       ents to support an individual that the platform  
7       knows or reasonably should know is a minor with re-  
8       spect to the individual's use of the platform.

9           (2) REQUIREMENTS.—The parental tools pro-  
10      vided by a covered platform shall include—

11               (A) the ability to manage a minor's privacy  
12       and account settings, including the safeguards  
13       and options established under subsection (a), in  
14       a manner that allows parents to—

15                   (i) view the privacy and account set-  
16       tings; and

17                   (ii) in the case of a user that the plat-  
18       form knows or reasonably should know is  
19       a child, change and control the privacy and  
20       account settings;

21               (B) the ability to restrict purchases and fi-  
22       nancial transactions by the minor, where appli-  
23       cable; and

24               (C) the ability to view metrics of total time  
25       spent on the platform.

1                             (3) NOTICE TO MINORS.—A covered platform  
2       shall provide clear and conspicuous notice to an individual that the platform knows or reasonably should  
3       know is a minor when tools described in this sub-  
4       section are in effect and what settings or controls  
5       have been applied.

7                             (4) DEFAULT TOOLS.—A covered platform shall  
8       provide that, in the case of a user that the platform  
9       knows or reasonably should know is a child, the tools  
10      described in this subsection shall be enabled by de-  
11      fault.

12                             (c) REPORTING MECHANISM.—

13                             (1) REPORTS SUBMITTED BY PARENTS, MI-  
14       NORS, AND SCHOOLS.—A covered platform shall pro-  
15       vide—

16                                 (A) a readily accessible and easy-to-use  
17       means to submit reports to the covered plat-  
18       form of harms to minors;

19                                 (B) an electronic point of contact specific  
20       to matters involving harms to a minor; and

21                                 (C) confirmation of the receipt of such a  
22       report and a means to track a submitted report.

23                             (2) TIMING.—A covered platform shall establish  
24       an internal process to receive and substantively re-

1 spond to reports in a reasonable and timely manner,  
2 but in no case later than—

3 (A) 7 days after the receipt of a report, if,  
4 for the most recent calendar year, the platform  
5 averaged more than 10,000,000 active users on  
6 a monthly basis in the United States;

7 (B) 21 days after the receipt of a report,  
8 if, for the most recent calendar year, the plat-  
9 form averaged less than 10,000,000 active  
10 users on a monthly basis in the United States;  
11 and

12 (C) notwithstanding subparagraphs (A)  
13 and (B), if the report involves an imminent  
14 threat to the safety of a minor, as promptly as  
15 needed to address the reported threat to safety.

16 (d) ADVERTISING OF ILLEGAL PRODUCTS.—A cov-  
17 ered platform shall not facilitate the advertising of nar-  
18 cotic drugs (as defined in section 102 of the Controlled  
19 Substances Act (21 U.S.C. 802)), tobacco products, gam-  
20 bling, or alcohol to an individual that the covered platform  
21 knows or reasonably should know is a minor.

22 (e) APPLICATION.—

23 (1) ACCESSIBILITY.—With respect to safe-  
24 guards and parental controls described under sub-

1       sections (a) and (b), a covered platform shall pro-  
2       vide—

3                     (A) information and control options in a  
4                     clear and conspicuous manner that takes into  
5                     consideration the differing ages, capacities, and  
6                     developmental needs of the minors most likely  
7                     to access the covered platform and does not en-  
8                     courage minors or parents to weaken or disable  
9                     safeguards or parental controls;

10                  (B) readily accessible and easy-to-use con-  
11                  trols to enable or disable safeguards or parental  
12                  controls, as appropriate; and

13                  (C) information and control options in the  
14                  same language, form, and manner as the cov-  
15                  ered platform provides the product or service  
16                  used by minors and their parents.

17                  (2) DARK PATTERNS PROHIBITION.—It shall be  
18                  unlawful for any covered platform to design, modify,  
19                  or manipulate a user interface of a covered platform  
20                  with the purpose or substantial effect of subverting  
21                  or impairing user autonomy, decision-making, or  
22                  choice in order to weaken or disable safeguards or  
23                  parental controls required under this section.

24                  (3) RULES OF CONSTRUCTION.—Nothing in  
25                  this section shall be construed to—

## **14 SEC. 5. DISCLOSURE.**

15 (a) NOTICE.—

16                             (1) REGISTRATION.—Prior to registration or  
17 purchase of a covered platform by an individual that  
18 the platform knows or reasonably should know is a  
19 minor, the platform shall provide clear, conspicuous,  
20 and easy-to-understand—

(A) notice of the policies and practices of the covered platform with respect to personal data and safeguards for minors;

1                             (B) information about how to access the  
2                             safeguards and parental tools required under  
3                             section 4; and

4                             (C) notice about whether the covered plat-  
5                             form, including any personalized recomme-  
6                             dation systems used by the platform, pose any  
7                             heightened risks of harms to minors.

8                             (2) PARENTAL NOTIFICATION.—

9                             (A) NOTICE AND ACKNOWLEDGMENT.—In  
10                             the case of an individual that a covered plat-  
11                             form knows or reasonably should know is a  
12                             child, the platform shall additionally provide in-  
13                             formation about the parental tools and safe-  
14                             guards required under section 4 to a parent of  
15                             the child and obtain express affirmative ac-  
16                             knowledgment from the parent prior to the ini-  
17                             tial use of the covered platform by the child.

18                             (B) REASONABLE EFFORT.—A covered  
19                             platform shall be deemed to have satisfied the  
20                             requirement described in subparagraph (A) if  
21                             the covered platform has undertaken a reason-  
22                             able effort (taking into consideration available  
23                             technology) to ensure a parent receives the in-  
24                             formation described in such subparagraph and

1           to obtain a parent's express affirmative ac-  
2           knowledgment.

3           (3) CONSOLIDATED NOTICES.—A covered plat-  
4           form may consolidate the process for providing in-  
5           formation and (if applicable) obtaining parental ac-  
6           knowledgment as required under this subsection with  
7           its obligations to obtain consent for data privacy  
8           practices, provided the content of the notice meets  
9           the requirements of this subsection.

10          (4) RULEMAKING.—The Federal Trade Com-  
11           mission may issue rules pursuant to section 553 of  
12           title 5, United States Code, to establish templates or  
13           models of short-form notices that include the min-  
14           imum level of information and labels necessary for  
15           the disclosures required under paragraph (1).

16          (b) PERSONALIZED RECOMMENDATION SYSTEM.—A  
17           covered platform that operates personalized recommenda-  
18           tion systems shall set out in its terms and conditions, in  
19           a clear, conspicuous, and easy-to-understand manner—

20           (1) an overview of how those personalized rec-  
21           ommendation systems are used by the covered plat-  
22           form to provide information to users of the platform  
23           who are minors, including how such systems use the  
24           personal data of minors; and

1                             (2) information about options for minors or  
2                             their parents to control personalized recommendation  
3                             systems (including by opting out of such systems).

5                             (c) ADVERTISING AND MARKETING INFORMATION  
6                             AND LABELS.—

7                             (1) INFORMATION AND LABELS.—A covered  
8                             platform that facilitates advertising aimed at users  
9                             that the platform knows or reasonably should know  
10                            are minors shall provide clear, conspicuous, and  
11                            easy-to-understand information and labels to minors  
12                            on advertisements regarding—

13                            (A) the name of the product, service, or  
14                            brand and the subject matter of an advertisement;

16                            (B) why the minor is being targeted for a  
17                            particular advertisement if the covered platform  
18                            engages in targeted advertising, including material  
19                            information about how the minor's personal  
20                            data was used to target the advertisement; and

21                            (C) whether particular media displayed to  
22                            the minor is an advertisement or marketing material,  
23                            including disclosure of endorsements of  
24                            products, services, or brands made for commer-

1           cial consideration by other users of the plat-  
2           form.

3           (2) RULEMAKING.—The Federal Trade Com-  
4           mission may issue rules pursuant to section 553 of  
5           title 5, United States Code, to establish templates or  
6           models of short-form notices that include the min-  
7           imum level of information and labels necessary for  
8           the disclosures required under paragraph (1).

9           (d) RESOURCES FOR PARENTS AND MINORS.—A cov-  
10          ered platform shall provide to minors and parents clear,  
11          conspicuous, easy-to-understand, and comprehensive infor-  
12          mation in a prominent location regarding—

13           (1) its policies and practices with respect to  
14          personal data and safeguards for minors; and

15           (2) how to access the safeguards and tools re-  
16          quired under section 4.

17           (e) RESOURCES IN ADDITIONAL LANGUAGES.—A  
18          covered platform shall ensure, to the extent practicable,  
19          that the disclosures required by this section are made  
20          available in the same language, form, and manner as the  
21          covered platform provides any product or service used by  
22          minors and their parents.

23 **SEC. 6. TRANSPARENCY.**

24           (a) IN GENERAL.—Subject to subsection (b), not less  
25          frequently than once a year, a covered platform shall issue

1 a public report identifying the reasonably foreseeable risk  
2 of material harms to minors and describing the prevention  
3 and mitigation measures taken to address such risk based  
4 on an independent, third-party audit conducted through  
5 reasonable inspection of the covered platform.

6 (b) SCOPE OF APPLICATION.—The requirements of  
7 this section shall apply to a covered platform if—

8 (1) for the most recent calendar year, the plat-  
9 form averaged more than 10,000,000 active users on  
10 a monthly basis in the United States; and

11 (2) the platform predominantly provides a com-  
12 munity forum for user-generated content and discus-  
13 sion, including sharing videos, images, games, audio  
14 files, discussion in a virtual setting, or other content,  
15 such as acting as a social media platform, virtual re-  
16 ality environment, or a social network service.

17 (c) CONTENT.—

18 (1) TRANSPARENCY.—The public reports re-  
19 quired of a covered platform under this section shall  
20 include—

21 (A) an assessment of the extent to which  
22 the platform is likely to be accessed by minors;

23 (B) a description of the commercial inter-  
24 ests of the covered platform in use by minors;

(i) the number of individuals using the covered platform reasonably believed to be minors in the United States, disaggregated by the age ranges of 0–5, 6–9, 10–12, and 13–16; and

(ii) the median and mean amounts of time spent on the platform by minors in the United States who have accessed the platform during the reporting year on a daily, weekly, and monthly basis, disaggregated by the age ranges of 0–5, 6–9, 10–12, and 13–16;

15 (D) an accounting of total reports received  
16 regarding, and the prevalence (which can be  
17 based on scientifically valid sampling methods  
18 using the content available to the covered plat-  
19 form in the normal course of business) of con-  
20 tent related to, the harms described in section  
21 3(a), disaggregated by category of harm; and

(E) a description of any material breaches of parental tools or assurances regarding minors, representations regarding the use of the

1 personal data of minors, and other matters re-  
2 garding non-compliance.

3 (2) SYSTEMIC RISKS ASSESSMENT.—The public  
4 reports required of a covered platform under this  
5 section shall include—

6 (A) an assessment of the reasonably fore-  
7 seeable risk of harms to minors posed by the  
8 covered platform, including identifying any  
9 other physical, mental, developmental, or finan-  
10 cial harms in addition to those described in sec-  
11 tion 3(a);

12 (B) an assessment of how recommendation  
13 systems and targeted advertising systems can  
14 contribute to harms to minors;

15 (C) a description of whether and how the  
16 covered platform uses system design features  
17 that increase, sustain, or extend use of a prod-  
18 uct or service by a minor, such as automatic  
19 playing of media, rewards for time spent, and  
20 notifications;

21 (D) a description of whether, how, and for  
22 what purpose the platform collects or processes  
23 categories of personal data that may cause rea-  
24 sonably foreseeable risk of harms to minors;

(F) an evaluation of any other relevant matters of public concern over risk of harms to minors.

(B) a description of interventions by the covered platform when it had or has reason to believe that harms to minors could occur;

22 (i) prevent harms to minors, including  
23 adapting or removing system design fea-  
24 tures or addressing through parental con-  
25 trols;

1                                 (ii) provide the most protective level of  
2                                 control over privacy and safety by default;  
3                                 and  
4                                 (iii) adapt recommendation systems to  
5                                 prioritize the best interests of users who  
6                                 are minors, as described in section 3(a);  
7                                 (D) a description of internal processes for  
8                                 handling reports and automated detection  
9                                 mechanisms for harms to minors, including the  
10                                rate, timeliness, and effectiveness of responses  
11                                 under the requirement of section 4(c);  
12                                 (E) the status of implementing prevention  
13                                 and mitigation measures identified in prior as-  
14                                 sessments; and  
15                                 (F) a description of the additional meas-  
16                                 ures to be taken by the covered platform to ad-  
17                                 dress the circumvention of safeguards for mi-  
18                                 nors and parental tools.

19                                 (d) REASONABLE INSPECTION.—In conducting an in-  
20                                 spection of the systemic risks of harm to minors under  
21                                 this section, an independent, third-party auditor shall—  
22                                 (1) take into consideration the function of rec-  
23                                 ommendation systems;  
24                                 (2) consult parents and youth experts, including  
25                                 youth and families with relevant past or current ex-

1       perience, public health and mental health nonprofit  
2       organizations, health and development organizations,  
3       and civil society with respect to the prevention of  
4       harms to minors;

5               (3) conduct research based on experiences of  
6       minors that use the covered platform, including re-  
7       ports under section 4(c) and information provided by  
8       law enforcement;

9               (4) take account of research, including research  
10      regarding system design features, marketing, or  
11      product integrity, industry best practices, or outside  
12      research; and

13               (5) consider indicia or inferences of age of  
14      users, in addition to any self-declared information  
15      about the age of individuals.

16       (e) COOPERATION WITH INDEPENDENT, THIRD-  
17      PARTY AUDIT.—To facilitate the report required by sub-  
18      section (c), a covered platform shall—

19               (1) provide or otherwise make available to the  
20      independent third-party conducting the audit all in-  
21      formation and material in its possession, custody, or  
22      control that is relevant to the audit;

23               (2) provide or otherwise make available to the  
24      independent third-party conducting the audit access

1 to all network, systems, and assets relevant to the  
2 audit; and

3 (3) disclose all relevant facts to the independent  
4 third-party conducting the audit, and not misrepre-  
5 sent in any manner, expressly or by implication, any  
6 relevant fact.

7 (f) PRIVACY SAFEGUARDS.—

8 (1) In issuing the public reports required under  
9 this section, a covered platform shall take steps to  
10 safeguard the privacy of its users, including ensur-  
11 ing that data is presented in a de-identified, aggre-  
12 gated format such that it is reasonably impossible  
13 for the data to be linked back to any individual user.

14 (2) This section shall not be construed to re-  
15 quire the disclosure of information that will lead to  
16 material vulnerabilities for the privacy of users or  
17 the security of a covered platform's service or create  
18 a significant risk of the violation of Federal or State  
19 law.

20 (g) LOCATION.—The public reports required under  
21 this section should be posted by a covered platform on an  
22 easy to find location on a publicly available website.

23 **SEC. 7. INDEPENDENT RESEARCH.**

24 (a) DEFINITIONS.—In this section:

1                             (1) ASSISTANT SECRETARY.—The term “Assist-  
2                             ant Secretary” means the Assistant Secretary of  
3                             Commerce for Communications and Information.

4                             (2) DE-IDENTIFIED DATA.—The term “de-iden-  
5                             tified data” means information—

6                                 (A) that does not identify and is not linked  
7                             or reasonably linkable to an individual or an in-  
8                             dividual’s device; and

9                                 (B) with respect to which a covered plat-  
10                             form or researcher takes reasonable technical  
11                             and contractual measures to ensure that the in-  
12                             formation is not used to re-identify any indi-  
13                             vidual or individual’s device.

14                             (3) ELIGIBLE RESEARCHER.—

15                                 (A) IN GENERAL.—The term “eligible re-  
16                             searcher” means an individual or group of indi-  
17                             viduals affiliated with or employed by—

18                                     (i) an institution of higher education  
19                                     (as defined in section 101 of the Higher  
20                                     Education Act of 1965 (20 U.S.C. 1001));  
21                                     or

22                                     (ii) a nonprofit organization described  
23                                     in section 501(c)(3) of the Internal Rev-  
24                                     enue Code of 1986.

1                             (B) LIMITATION.—Such term shall not in-  
2                             clude an individual or group of individuals that  
3                             is—

4                                 (i) not located in the United States;  
5                             or  
6                                 (ii) affiliated with the government of a  
7                             foreign adversary (as defined in section  
8                             8(c)(2) of the Secure and Trusted Commu-  
9                             niques Networks Act of 2019 (47 U.S.C.  
10                             1607(c)(2))).

11                             (4) INDEPENDENT RESEARCH.—The term  
12                             “independent research” means the scientific or his-  
13                             torical analysis of information that is performed for  
14                             the primary purpose of advancing understanding,  
15                             knowledge, and remedies regarding the harms to mi-  
16                             nors described in section 3(a).

17                             (5) NONCOMMERCIAL PURPOSE.—The term  
18                             “noncommercial purpose” means a purpose that  
19                             does not involve any direct or indirect use of data  
20                             sets for the sale, resale, solicitation, rental, or lease  
21                             of a service, or any use by which the user expects  
22                             a profit, including the sale to the general public of  
23                             a publication containing independent research.

24                             (6) PROGRAM.—The term “Program” means  
25                             the program established under subsection (b)(1).

1                                     (7)    QUALIFIED    RESEARCHER.—The   term  
2                                     “qualified researcher” means an eligible researcher  
3                                     who is approved by the Assistant Secretary to con-  
4                                     duct independent research regarding harms to mi-  
5                                     nors under the Program.

6                                     (b)    INDEPENDENT   RESEARCH   PROGRAM   RELATING  
7    TO IDENTIFIED HARMS TO MINORS.—

8                                     (1)    ESTABLISHMENT.—Subject to paragraph  
9                                     (2), the Assistant Secretary shall establish a pro-  
10                                  gram, with public notice and an opportunity to com-  
11                                  ment, under which an eligible researcher may apply  
12                                  for, and a covered platform shall provide, access to  
13                                  data sets from the covered platform for the sole pur-  
14                                  pose of conducting independent research regarding  
15                                  the harms described in section 3(a).

16                                     (2)    SCOPE   OF   APPLICATION.—The require-  
17                                  ments of this subsection shall apply to a covered  
18                                  platform if—

19                                     (A) for the most recent calendar year, the  
20                                  platform averaged more than 10,000,000 active  
21                                  users on a monthly basis in the United States;  
22                                  and

23                                     (B) the platform predominantly provides a  
24                                  community forum for user generated content  
25                                  and discussion, including sharing videos, im-

1           ages, games, audio files, discussion in a virtual  
2           setting, or other content, such as acting as a  
3           social media platform, virtual reality environ-  
4           ment, or social network service.

5           (3) PROCESSES, PROCEDURES, AND STAND-  
6           ARDS.—Not later than 1 year after the date of en-  
7           actment of this Act, the Assistant Secretary shall es-  
8           tablish for the program established under this sub-  
9           section—

10           (A) definitions for data sets (related to  
11           harms described in section 3(a)) that qualify for  
12           disclosure to researchers under the program  
13           and standards of access for data sets to be pro-  
14           vided under the program;

15           (B) a process by which an eligible re-  
16           searcher may submit an application described in  
17           paragraph (1);

18           (C) an appeals process for eligible re-  
19           searchers to appeal adverse decisions on appli-  
20           cations described in paragraph (1) (including a  
21           decision to grant an appeal under paragraph  
22           (4)(C));

23           (D) procedures for implementation of the  
24           program, including methods for—

25           (i) participation by covered platforms;

(ii) evaluation of researcher proposals

for alignment with program objectives and

scoping; and

(iii) verification by the Assistant Sec-

retary of the credentials of eligible re-

searchers and processes for the application

or disqualification to participate in the pro-

gram;

(E) standards for privacy, security, and

identiality required to participate in the

gram, including rules to ensure that the pri-

and safety of users is not infringed by the

gram;

(F) a mechanism to allow individuals to

rol the use of their personal data under the

gram, including the ability to opt out of the

gram;

(G) standards for transparency regarding

operation and administration of the pro-

m; and

(H) rules to prevent requests for data sets

present financial conflicts of interest, in-

ing efforts by covered platforms to gain a

competitive advantage by directly funding data

ss requests, the use of qualified researcher

1           status for commercial gain, or efforts by cov-  
2         ered platforms to obtain access to intellectual  
3         property that is otherwise protected by law.

4           (4) DUTIES AND RIGHTS OF COVERED PLAT-  
5         FORMS.—

6           (A) ACCESS TO DATA SETS.—

7           (i) IN GENERAL.—If the Assistant  
8         Secretary approves an application under  
9         paragraph (1) with respect to a covered  
10        platform, the covered platform shall, in a  
11        timely manner, provide the qualified re-  
12        searcher with access to data sets necessary  
13        to conduct independent research described  
14        in that paragraph.

15           (ii) LIMITATIONS.—Nothing in this  
16        section shall be construed to require a cov-  
17        ered platform to provide access to data  
18        sets that are intellectual property protected  
19        by Federal law, trade secrets, or commer-  
20        cial or financial information.

21           (iii) FORM OF ACCESS.—A covered  
22        platform shall provide to a qualified re-  
23        searcher access to data sets under clause  
24        (i) through online databases, application

1                   programming interfaces, and data files as  
2                   appropriate.

3                   (B)    NONDISCLOSURE    AGREEMENT.—A  
4                   covered platform may require, as a condition of  
5                   access to the data sets of the covered platform,  
6                   that a qualified researcher enter into a non-  
7                   disclosure agreement restricting the release of  
8                   data sets, provided that—

9                         (i) the agreement does not restrict the  
10                      publication or discussion regarding the  
11                      qualified researcher's findings; and

12                         (ii) the terms of the agreement allow  
13                      the qualified researcher to provide the  
14                      original agreement or a copy of the agree-  
15                      ment to the Assistant Secretary.

16                   (C) APPEAL.—

17                         (i) AGENCY APPEAL.—A covered plat-  
18                      form may appeal the granting of an appli-  
19                      cation under paragraph (1) on the grounds  
20                      that, and the Assistant Secretary shall  
21                      grant such appeal if—

22                                 (I) the covered platform does not  
23                      have access to the requested data sets  
24                      or the requested data sets are not rea-  
25                      sonably tailored to application; or



1                         (D) TIMING.—A covered platform for  
2 which this provision applies shall participate in  
3 the program established under this subsection  
4 no later than two years after enactment of this  
5 Act.

6                         (5) APPLICATION REQUIREMENTS.—In order to  
7 be approved to access data sets from a covered plat-  
8 form, an eligible researcher shall, in the application  
9 submitted under paragraph (1)—

10                         (A) explain the purpose for which the inde-  
11 pendent research is undertaken;

12                         (B) commit to conduct the research for  
13 noncommercial purposes;

14                         (C) demonstrate a proven record of exper-  
15 tise on the proposed research topic and related  
16 research methodologies;

17                         (D) if the eligible researcher is seeking ac-  
18 cess to data sets that include personal data, ex-  
19 plain why the data sets are requested, and the  
20 means through which such data sets shall be  
21 accessed are the least sensitive and the most  
22 privacy-protective means that will permit com-  
23 pletion of the research and not compromise the  
24 privacy or safety of users; and

1                         (E) commit to fulfill, and demonstrate a  
2                         capacity to fulfill, the specific data security and  
3                         confidentiality requirements corresponding to  
4                         the application.

5                         (6) PRIVACY AND DUTY OF CONFIDEN-  
6                         TIALITY.—

7                         (A) RESEARCHER CONFIDENTIALITY.—To  
8                         protect user privacy, a qualified researcher shall  
9                         keep data sets provided by a covered platform  
10                         under the program confidential and secure to  
11                         the specifications set forth under the program  
12                         rules and the approved application.

13                         (B) PLATFORM CONFIDENTIALITY.—A cov-  
14                         ered platform shall use reasonable measures to  
15                         enable researcher access to data sets under the  
16                         program in a secure and privacy-protective  
17                         manner, including through the de-identification  
18                         of personal data or use of other privacy-enhanc-  
19                         ing technologies.

20                         (C) FEDERAL AGENCIES.—Nothing in this  
21                         subsection shall be construed to authorize—

22                                 (i) a Federal agency to seek access to  
23                         the data of a covered platform through the  
24                         program; or

1                                 (ii) a qualified researcher to transfer  
2                                 or share any data sets provided by a cov-  
3                                 ered platform under the program with a  
4                                 Federal agency.

5                                 (D) SECURITY.—Nothing in this sub-  
6                                 section shall be construed in a manner that  
7                                 would result in data sets from a covered plat-  
8                                 form being transferred to the Government of  
9                                 the People's Republic of China or the govern-  
10                                 ment of another foreign adversary (as defined  
11                                 in section 8(c)(2) of the Secure and Trusted  
12                                 Communications Networks Act of 2019 (47  
13                                 U.S.C. 1607(c)(2))).

14                                 (c) SAFE HARBOR FOR COLLECTION OF DATA FOR  
15                                 INDEPENDENT RESEARCH REGARDING IDENTIFIED  
16                                 HARMS TO MINORS.—If, in the course of conducting inde-  
17                                 pendent research for noncommercial purposes regarding  
18                                 harms described in section 3(a) (without regard to wheth-  
19                                 er such research is conducted under the program), an eli-  
20                                 gible researcher collects or uses data from a covered plat-  
21                                 form in a manner that violates the terms of service of the  
22                                 platform, no cause of action based on such violation shall  
23                                 lie or be maintained in any court against such researcher  
24                                 unless the violation relates to the failure of the researcher

1 to take reasonable measures to protect user privacy and  
2 security.

3 (d) RULEMAKING.—The Assistant Secretary, in con-  
4 sultation with the Secretary of Commerce, the Director  
5 of the National Institute of Standards and Technology,  
6 the Director of the National Science Foundation, and the  
7 Director of the National Institutes of Health shall promul-  
8 gate rules in accordance with section 553 of title 5, United  
9 States Code, as necessary to implement this section.

10 **SEC. 8. MARKET RESEARCH.**

11 (a) MARKET RESEARCH BY COVERED PLATFORMS.—  
12 The Federal Trade Commission, in consultation with the  
13 Secretary of Commerce, shall issue guidance for covered  
14 platforms seeking to conduct market- and product-focused  
15 research on minors. Such guidance shall include—

16 (1) a standard consent form that provides mi-  
17 nors and their parents a clear, conspicuous, and  
18 easy-to-understand explanation of the scope and pur-  
19 pose of the research to be conducted, and provides  
20 an opportunity for informed consent; and

21 (2) recommendations for research practices for  
22 studies that may include minors, disaggregated by  
23 the age ranges of 0–5, 6–9, 10–12, and 13–16.

24 (b) TIMING.—The Federal Trade Commission shall  
25 issue such guidance not later than 18 months after the

1 date of enactment of this Act. In doing so, they shall seek  
2 input from members of the public and the representatives  
3 of the Kids Online Safety Council established under sec-  
4 tion 12.

**5 SEC. 9. AGE VERIFICATION STUDY AND REPORT.**

6 (a) STUDY.—The Director of the National Institute  
7 of Standards and Technology, in coordination with the  
8 Federal Communications Commission, Federal Trade  
9 Commission, and the Secretary of Commerce, shall con-  
10 duct a study evaluating the most technologically feasible  
11 methods and options for developing systems to verify age  
12 at the device or operating system level.

13 (b) CONTENTS.—Such study shall consider —

14 (1) the benefits of creating a device or oper-  
15 ating system level age verification system;

16 (2) what information may need to be collected  
17 to create this type of age verification system;

18 (3) the accuracy of such systems and their im-  
19 pact or steps to improve accessibility, including for  
20 individuals with disabilities;

21 (4) how such a system or systems could verify  
22 age while mitigating risks to user privacy and data  
23 security and safeguarding minors' personal data,  
24 emphasizing minimizing the amount of data col-

1       lected and processed by covered platforms and age  
2       verification providers for such a system; and

3               (5) the technical feasibility, including the need  
4       for potential hardware and software changes, includ-  
5       ing for devices currently in commerce and owned by  
6       consumers.

7               (c) REPORT.—Not later than 1 year after the date  
8       of enactment of this Act, the agencies described in sub-  
9       section (a) shall submit a report containing the results of  
10      the study conducted under such subsection to the Com-  
11      mittee on Commerce, Science, and Transportation of the  
12      Senate and the Committee on Energy and Commerce of  
13      the House of Representatives.

14      **SEC. 10. GUIDANCE.**

15               (a) IN GENERAL.—Not later than 18 months after  
16       the date of enactment of this Act, the Federal Trade Com-  
17       mission, in consultation with the Kids Online Safety Coun-  
18       cil established under section 12, shall issue guidance to—

19                       (1) provide information and examples for cov-  
20       ered platforms and auditors regarding—

21                               (A) identifying features that are used to  
22       increase, sustain, or extend use of the covered  
23       platform by a minor;

24                               (B) safeguarding minors against the pos-  
25       sible misuse of parental tools;

- 1                   (C) best practices in providing minors and  
2                   parents the most protective level of control over  
3                   privacy and safety;
- 4                   (D) using indicia or inferences of age of  
5                   users for assessing use of the covered platform  
6                   by minors;
- 7                   (E) methods for evaluating the efficacy of  
8                   safeguards; and
- 9                   (F) providing additional control options  
10                  that allow parents to address the harms de-  
11                  scribed in section 3(a); and
- 12                 (2) outline conduct that does not have the pur-  
13                  pose or substantial effect of subverting or impairing  
14                  user autonomy, decision-making, or choice, or of  
15                  causing, increasing, or encouraging compulsive usage  
16                  for a minor, such as—
- 17                 (A) de minimis user interface changes de-  
18                  rived from testing consumer preferences, includ-  
19                  ing different styles, layouts, or text, where such  
20                  changes are not done with the purpose of weak-  
21                  ening or disabling safeguards or parental con-  
22                  trols;
- 23                 (B) algorithms or data outputs outside the  
24                  control of a covered platform; and

(C) establishing default settings that provide enhanced privacy protection to users or otherwise enhance their autonomy and decision-making ability.

5       (b) GUIDANCE TO SCHOOLS.—Not later than 18  
6 months after the date of enactment of this Act, the Sec-  
7 retary of Education, in consultation with the Federal  
8 Trade Commission and the Kids Online Safety Council es-  
9 tablished under section 12, shall issue guidance to assist  
10 to assist elementary and secondary schools in using the  
11 notice, safeguards and tools provided under this Act and  
12 providing information on online safety for students and  
13 teachers.

14 (c) LIMITATION ON FEDERAL TRADE COMMISSION  
15 GUIDANCE.—

(B) operate to bind the Federal Trade Commission or any person to the approach recommended in such guidance.

1                             (2) USE IN ENFORCEMENT ACTIONS.—In any  
2 enforcement action brought pursuant to this Act, the  
3 Federal Trade Commission—

4                             (A) shall allege a violation of a provision of  
5 this Act; and

6                             (B) may not base such enforcement action  
7 on, or execute a consent order based on, prac-  
8 tices that are alleged to be inconsistent with  
9 guidance issued by the Federal Trade Commis-  
10 sion with respect to this Act, unless the prac-  
11 tices are alleged to violate a provision of this  
12 Act.

13 **SEC. 11. ENFORCEMENT.**

14                             (a) ENFORCEMENT BY FEDERAL TRADE COMMIS-  
15 SION.—

16                             (1) UNFAIR AND DECEPTIVE ACTS OR PRAC-  
17 TICES.—A violation of this Act or a regulation pro-  
18 mulgated under this Act shall be treated as a viola-  
19 tion of a rule defining an unfair or deceptive act or  
20 practice prescribed under section 18(a)(1)(B) of the  
21 Federal Trade Commission Act (15 U.S.C.  
22 57a(a)(1)(B)).

23                             (2) POWERS OF THE COMMISSION.—

24                             (A) IN GENERAL.—The Federal Trade  
25 Commission (referred to in this section as the

1       “Commission”) shall enforce this Act and any  
2 regulation promulgated under this Act in the  
3 same manner, by the same means, and with the  
4 same jurisdiction, powers, and duties as though  
5 all applicable terms and provisions of the Fed-  
6 eral Trade Commission Act (15 U.S.C. 41 et  
7 seq.) were incorporated into and made a part of  
8 this Act.

18 (b) ENFORCEMENT BY STATE ATTORNEYS GEN-  
19 ERAI,—

20 (1) IN GENERAL.—

1 practice that violates this Act or a regulation  
2 promulgated under this Act, the State, as  
3 parens patriae, may bring a civil action on be-  
4 half of the residents of the State in a district  
5 court of the United States or a State court of  
6 appropriate jurisdiction to—

- 7 (i) enjoin that practice;  
8 (ii) enforce compliance with this Act  
9 or such regulation;  
10 (iii) on behalf of residents of the  
11 State, obtain damages, restitution, or other  
12 compensation, each of which shall be dis-  
13 tributed in accordance with State law; or  
14 (iv) obtain such other relief as the  
15 court may consider to be appropriate.

16 (B) NOTICE.—

17 (i) IN GENERAL.—Before filing an ac-  
18 tion under subparagraph (A), the attorney  
19 general of the State involved shall provide  
20 to the Commission—

21 (I) written notice of that action;  
22 and  
23 (II) a copy of the complaint for  
24 that action.

25 (ii) EXEMPTION.—

## 15 (2) INTERVENTION.—

(B) EFFECT OF INTERVENTION.—If the Commission intervenes in an action under paragraph (1), it shall have the right—

1                             (3) CONSTRUCTION.—For purposes of bringing  
2                             any civil action under paragraph (1), nothing in this  
3                             Act shall be construed to prevent an attorney gen-  
4                             eral of a State from exercising the powers conferred  
5                             on the attorney general by the laws of that State  
6                             to—

7                                 (A) conduct investigations;  
8                                 (B) administer oaths or affirmations; or  
9                                 (C) compel the attendance of witnesses or  
10                              the production of documentary and other evi-  
11                              dence.

12                             (4) ACTIONS BY THE COMMISSION.—In any  
13                             case in which an action is instituted by or on behalf  
14                             of the Commission for violation of this Act or a reg-  
15                             ulation promulgated under this Act, no State may,  
16                             during the pendency of that action, institute a sepa-  
17                             rate action under paragraph (1) against any defen-  
18                             dant named in the complaint in the action instituted  
19                             by or on behalf of the Commission for that violation.

20                             (5) VENUE; SERVICE OF PROCESS.—

21                                 (A) VENUE.—Any action brought under  
22                             paragraph (1) may be brought in—  
23                                     (i) the district court of the United  
24                                     States that meets applicable requirements

relating to venue under section 1391 of  
title 28, United States Code; or

9 (i) is an inhabitant; or

10 (ii) may be found.

## 11 SEC. 12. KIDS ONLINE SAFETY COUNCIL.

12       (a) ESTABLISHMENT.—Not later than 180 days after  
13 the date of enactment of this Act, the Secretary of Com-  
14 merce shall establish and convene the Kids Online Safety  
15 Council for the purpose of providing advice on matters re-  
16 lated to this Act.

17 (b) PARTICIPATION.—The Kids Online Safety Coun-  
18 cil shall include diverse participation from—

19 (1) academic experts, health professionals, and  
20 members of civil society with expertise in mental  
21 health, substance use disorders, and the prevention  
22 of harms to minors:

23 (2) representatives in academia and civil society  
24 with specific expertise in privacy and civil liberties;

### 25 (3) parents and youth representation:

- 1                             (4) representatives of covered platforms;
  - 2                             (5) representatives of the National Tele-
  - 3                             communications and Information Administration,
  - 4                             the National Institute of Standards and Technology,
  - 5                             the Federal Trade Commission, the Department of
  - 6                             Justice, and the Department of Health and Human
  - 7                             Services;
  - 8                             (6) State attorneys general or their designees
  - 9                             acting in State or local government; and
  - 10                            (7) representatives of communities of socially
  - 11                             disadvantaged individuals (as defined in section 8 of
  - 12                             the Small Business Act (15 U.S.C. 637)).
- 13                             (c) ACTIVITIES.—The matters to be addressed by the
- 14                             Kids Online Safety Council shall include—
- 15                             (1) identifying emerging or current risks of
  - 16                             harms to minors associated with online platforms;
  - 17                             (2) recommending measures and methods for
  - 18                             assessing, preventing, and mitigating harms to mi-
  - 19                             nors online;
  - 20                             (3) recommending methods and themes for con-
  - 21                             ducting research regarding online harms to minors;
  - 22                             and
  - 23                             (4) recommending best practices and clear, con-
  - 24                             sensus-based technical standards for transparency
  - 25                             reports and audits, as required under this Act, in-

1       cluding methods, criteria, and scope to promote  
2       overall accountability.

3 **SEC. 13. EFFECTIVE DATE.**

4       Except as otherwise provided in this Act, this Act  
5       shall take effect on the date that is 18 months after the  
6       date of enactment of this Act.

7 **SEC. 14. RULES OF CONSTRUCTION AND OTHER MATTERS.**

8       (a) **RELATIONSHIP TO OTHER LAWS.**—Nothing in  
9       this Act shall be construed to—

10           (1) preempt section 444 of the General Edu-  
11       cation Provisions Act (20 U.S.C. 1232g, commonly  
12       known as the “Family Educational Rights and Pri-  
13       vacy Act of 1974”) or other Federal or State laws  
14       governing student privacy;

15           (2) preempt the Children’s Online Privacy Pro-  
16       tection Act of 1998 (15 U.S.C. 6501 et seq.) or any  
17       rule or regulation promulgated under such Act; or

18           (3) authorize any action that would conflict  
19       with section 18(h) of the Federal Trade Commission  
20       Act (15 U.S.C. 57a(h)).

21       (b) **PROTECTIONS FOR PRIVACY.**—Nothing in this  
22       Act shall be construed to require—

23           (1) the affirmative collection of any personal  
24       data with respect to the age of users that a covered

1 platform is not already collecting in the normal  
2 course of business; or

3 (2) a covered platform to implement an age  
4 gating or age verification functionality.

5 (c) COMPLIANCE.—Nothing in this Act shall be con-  
6 strued to restrict a covered platform's ability to—

7 (1) cooperate with law enforcement agencies re-  
8 garding activity that the covered platform reasonably  
9 and in good faith believes may violate Federal,  
10 State, or local laws, rules, or regulations;

11 (2) comply with a civil, criminal, or regulatory  
12 inquiry or any investigation, subpoena, or summons  
13 by Federal, State, local, or other government au-  
14 thorities; or

15 (3) investigate, establish, exercise, respond to,  
16 or defend against legal claims.

17 **SEC. 15. SEVERABILITY.**

18 If any provision of this Act, or an amendment made  
19 by this Act, is determined to be unenforceable or invalid,  
20 the remaining provisions of this Act and the amendments  
21 made by this Act shall not be affected.

